

Chambers



GLOBAL PRACTICE GUIDE

Definitive global law guides offering
comparative analysis from top-ranked lawyers

Securitisation

Austria

Fellner Wratzfeld & Partners

[chambers.com](https://www.chambers.com)

2020

AUSTRIA

Law and Practice

Contributed by:

Markus Fellner and Florian Kranebitter
Fellner Wratzfeld & Partners



Contents

1. Structurally Embedded Laws of General Application	p.3	4.14 Participation of Government-Sponsored Entities	p.10
1.1 Insolvency Laws	p.3	4.15 Entities Investing in Securitisation	p.10
1.2 Special Purpose Entities	p.3	5. Documentation	p.10
1.3 Transfer of Financial Assets	p.3	5.1 Bankruptcy-Remote Transfers	p.10
1.4 Construction of Bankruptcy-Remote Transactions	p.4	5.2 Principal Warranties	p.10
2. Tax Laws and Issues	p.4	5.3 Principal Perfection Provisions	p.10
2.1 Taxes and Tax Avoidance	p.4	5.4 Principal Covenants	p.10
2.2 Taxes on SPEs	p.5	5.5 Principal Servicing Provisions	p.10
2.3 Taxes on Transfers Crossing Borders	p.5	5.6 Principal Defaults	p.10
2.4 Other Taxes	p.5	5.7 Principal Indemnities	p.10
2.5 Obtaining Legal Opinions	p.5	5.8 Other Principal Matters	p.10
3. Accounting Rules and Issues	p.5	6. Enforcement	p.11
3.1 Legal Issues with Securitisation Accounting Rules	p.5	6.1 Other Enforcements	p.11
3.2 Dealing with Legal Issues	p.5	6.2 Effectiveness of Overall Enforcement Regime	p.11
4. Laws and Regulations Specifically Relating to Securitisation	p.5	7. Roles and Responsibilities of the Parties	p.11
4.1 Specific Disclosure Laws or Regulations	p.5	7.1 Issuers	p.11
4.2 General Disclosure Laws or Regulations	p.6	7.2 Sponsors	p.11
4.3 Credit Risk Retention	p.6	7.3 Underwriters and Placement Agents	p.12
4.4 Periodic Reporting	p.7	7.4 Servicers	p.12
4.5 Activities of Rating Agencies (RAs)	p.7	7.5 Investors	p.12
4.6 Treatment of Securitisation in Financial Entities	p.8	7.6 Trustees	p.12
4.7 Use of Derivatives	p.8	8. Synthetic Securitisations	p.12
4.8 Specific Accounting Rules	p.8	8.1 Synthetic Securitisation	p.12
4.9 Investor Protection	p.9	8.2 Engagement of Issuers/Originators	p.13
4.10 Banks Securitising Financial Assets	p.9	8.3 Regulation	p.13
4.11 SPEs or Other Entities	p.9	8.4 Principal Laws and Regulations	p.13
4.12 Activities Avoided by SPEs or Other Securitisation Entities	p.9	8.5 Principal Structures	p.13
4.13 Material Forms of Credit Enhancement	p.9	8.6 Regulatory Capital Effect	p.13
		9. Specific Asset Types	p.13
		9.1 Common Financial Assets	p.13
		9.2 Common Structures	p.13

1. Structurally Embedded Laws of General Application

1.1 Insolvency Laws

A true sale transaction of receivables effects the transfer of the legal and economical ownership of assets to the special purpose entity (SPE). In return, the originator receives the corresponding amount of funds and shifts the respective credit risk to the SPE. This means that the sale and transfer of receivables not only enables the increase of liquidity, but also the distribution and reallocation of credit risk. For the validity of such transaction, Austrian law requires an agreement (title) between the originator and the SPE (as buyer) as well as an act of transfer (modus). In the event of the originator's insolvency, the acquired receivables are not accessible to the originator's creditors. The SPE's right of ownership over the acquired receivables triggers a right of segregation (*Aussonderungsrecht*) which ensures that the receivables do not fall into the originator's insolvency estate.

By contrast, if the SPE receives claims for granting a loan to the originator, and if the SPE considers these receivables as collateral, the transaction may be categorised as a secured loan transaction. The SPE has a right of separate satisfaction in the case of insolvency of the originator (*Absonderungsrecht*).

However, the right to separate satisfaction only applies if the notification to the debtor of the assignment or the book entry for the effectiveness of the security assignment was made prior to the opening of insolvency proceedings.

Besides the significant consequences in the event of the insolvency of the originator, securitisation can be generally seen as an instrument for economic objectives and – more precisely – for balance-sheet management by the reason of its flexibility as a financial product. The use of the financial means received in the course of the transaction for repaying liabilities leads to a balance sheet contraction at the SPE. Thus, the balance sheet figures can be actively improved. The interposition of an additional entity enhances also the chances of the originator to get access to new investors as their decision about potential investments is mainly dependant on debt securities ratings.

1.2 Special Purpose Entities

Pursuant to the Securitisation Regulation (2017/2402) which “lays down a general framework for securitisation and creating a specific framework for simple, transparent and standardised securitisation”, a special purpose entity means a company which has been established for carrying out one or more securitisations. The activity of an SPE must be limited to what is appropriate for that purpose and the SPE's structure is intended to isolate the obligations of the SPE from those of the originator.

An SPE may be established, for example, as a limited liability company (*Gesellschaft mit beschränkter Haftung*). The permissible business objectives of an SPE generally consist of the transfer of receivables (true sale transactions) or the transfer of risks (synthetic securitisations). In both of these business objectives, it is common and permitted to conclude necessary securitisation transactions such as hedging. The binding limitation of the business activities of an SPE to the securitisation and to the purchase of risks and assets is essential for preventing the SPE's insolvency. This restriction forbids and hinders the SPE from conducting any other business activities, which consequently could increase the chance of bankruptcy.

Although it is not necessarily required, the SPE should be isolated from the originator to render the SPE's assets bankruptcy-remote in the event of bankruptcy of the originator. If this is not the case, there is substantial risk that the SPE is consolidated or liquidated with the originator, which would mean that the receivables might not flow directly to the investor of the securitisation. Thus, in case of consolidation of the SPE (eg, the SPE is an affiliate of the originator), the creditors' rights to segregation may be insufficient to legally isolate financial assets from the originator. The SPE shall therefore restrict the extent of business transactions in order to mitigate any risks.

The Austrian Banking Act permits the establishment of special purpose entities. Apart from that, securitisation transactions are not qualified as banking transactions, which means that a banking licence is not required to pursue securitisation transactions. This concerns the issue of debt securities, the taking up of loans, the conclusion of hedging transactions and the conclusion of auxiliary transactions relating to securitisation transactions. However, it must be noted that SPEs are obliged to comply with banking secrecy obligations in the same manner as credit institutions.

1.3 Transfer of Financial Assets

Under Austrian law, a transfer of financial assets requires a valid agreement (title of transfer) and an actual act of transfer, which effects the transfer of the claim to the SPE (mode of transfer); the act of assignment is usually deemed to be included in the receivables purchase agreement itself. The consent or notification of the debtor is not mandatory for the validity of the assignment. If these requirements are not met, the exposures remain on the balance sheet of the originator as transferor (such as in a synthetic securitisation, in which the legal ownership of the originator is not transferred to the SPE, but only the economic risk).

Compared to a true sale, loans backed by collateral (secured loan) require certain formalities in order to be valid. If receivables are assigned as security (in the form of an assignment

agreement as title of transfer), a book entry or notification to the third party is necessary for the effectiveness of the security assignment (mode of transfer). This means that the assignment has to be disclosed in a way that enables a third party to become aware of it. The book entry as a publicity act for a security assignment must be set out in both the individual customer accounts and in the open item list.

Future receivables can also be subject to assignment if they are duly individualised. It must be determined from which relation (specifying the debtor) which specific future receivables should be transferred. Although the conclusion of the agreement already affects the assignment of receivables, this will only have a third-party effect if the publicity act has been set.

1.4 Construction of Bankruptcy-Remote Transactions

In the case of bankruptcy on the part of the originator, there is a risk that the receivables and collateral (or the payments arising from them) transferred to the SPE might be allocated to the originator's bankruptcy estate, which may lead to a realisation risk of the SPE and investors. In order to ensure a bankruptcy-remote transaction, an insolvency proof sale under the applicable civil law and proper assignment of the financial asset from the seller to the purchaser/the SPE is crucial. In terms of a secured loan transaction, the purchaser should examine that the notification of the debtor took place or the book entry came into force. In addition, the purchaser should assure that the debtor has not agreed to a no-assignment clause with the originator or that the receivables have not already been assigned to another purchaser (no double assignment). Moreover, the special purpose vehicle should also be isolated from the originator (eg, with regard to consolidation requirements) in order to render the SPE's assets bankruptcy-remote in the event of bankruptcy on the part of the originator.

2. Tax Laws and Issues

2.1 Taxes and Tax Avoidance

In Austria, value added tax (VAT) generally amounts to a rate of 20% of the consideration and is imposed on the sales of goods and provision of services. According to the Austrian Value Added Tax Act (*Umsatzsteuergesetz*), however, certain transactions and turnovers are exempt from VAT – eg, transactions in the business of monetary claims and the mediation of these transactions.

The turnover with monetary claims arising from the sale of receivables by the originator to the SPE is tax-free. This exemption does not apply to the collection of claims; in this context, VAT would be triggered. The turnover of a monetary claim

requires that the claim is economically separated from the assets of the originator and transferred to the assets of the SPE, which is only the case if the opportunities and risks of the transfer no longer affect the assignor (originator) but solely the assignee (SPE). Given that, in the absence of any other agreement, the originator is responsible for the accuracy and recoverability of the assigned claim and no turnover with respect to Austrian tax exemption is made.

In case of the sale of receivables, tax exemption only applies to the sale of the receivables itself; any other service provided by the purchaser (SPE) are subject to turnover tax. The decision C-93/10 of the ECJ nonetheless points out that there is no service provided and therefore no taxes levied, as non-performing loans bought by the entrepreneur at his or her own risk at a price below their face value are not considered an economic activity – nor established as a taxable consideration – provided that the difference between the face value and the purchase price reflects the actual economical value of the respective claims at the time of their assignment. The tax exemption is thus argued with the non-existing basis of taxation in the light of the above.

Certain types of written contracts trigger stamp duty under Austrian law. The term “written” is broadly interpreted. If the contract is not established in Austria but later brought into Austrian territory, stamp duties are applied for the written agreement's nexus to Austria. The term even comprises communication carrying an electronic or digital signature, which gives evidence of a stamp-duty transaction. The assignment of claims, or such other rights which are documented, are subject to a 0.8% stamp duty of the consideration. However, assignments to SPEs and assignments between financial institutions are exempt from stamp duty. Sometimes stamp duty may be able to be avoided in other cases by the following structures, although these need to be specifically assessed based on: the underlying facts in each case: the oral conclusion of a contract; the signing of an agreement abroad, while assuring that there is no reference to Austria; or the conclusion of a contract by implied acceptance of an offer.

In the cases outlined above, where a written documentation of the contract is avoided, there is the risk of triggering an obligation to pay a stamp duty at a later stage by “substitution documentation” (*Ersatzbeurkundung*). Such may occur, for instance, if original documents or certified copies are sent to Austria or if implied indications for an agreement (such as protocols or emails) exist which are deemed to evidence sufficient substance of the underlying agreement.

Attention should also be paid to capital gains tax (*Kapitalertragsteuer*) with regard to gains distributed to the SPE's shareholders as well as to corporate income tax under Austrian law.

2.2 Taxes on SPEs

Please see 2.1 Taxes and Tax Avoidance.

2.3 Taxes on Transfers Crossing Borders

As outlined in 2.1 Taxes and Tax Avoidance, the sale of receivables is – in general – exempt from Austrian VAT. VAT may be imposed on factoring services through the purchaser – for example, regarding collection services; however, as is usually the case for a true sale securitisation, no factoring services are provided, if the seller continues to collect the receivables.

2.4 Other Taxes

Please see 2.1 Taxes and Tax Avoidance.

2.5 Obtaining Legal Opinions

Usually all the above-mentioned tax-related issues in regard to securitisation are covered in legal opinions, such as the potential application of withholding taxes and stamp duties, as well as the general tax treatment of the SPE and potential VAT on the transfer of receivables and provided services.

3. Accounting Rules and Issues

3.1 Legal Issues with Securitisation Accounting Rules

Under Austrian law, there are no specific securitisation accounting provisions. If a corporation controls other companies with a dominant influence, the Austrian Commercial Code requires a joint and consolidated financial statement. A controlling influence derives, for instance, from a majority of votes. In such case, the International Financial Reporting Standards (IFRS) shall not be disregarded.

As mentioned above, an SPE should be isolated from the originator. If the SPE is under control of the originator, investors should be aware of the aspect of consolidation with regard to their risk management.

3.2 Dealing with Legal Issues

As outlined in 3.1 Legal Issues with Securitisation Accounting Rules, there are no specific mandatory national accounting provisions regarding securitisation transactions. Moreover, accounting analysis is typically undertaken separately from the legal analysis.

4. Laws and Regulations Specifically Relating to Securitisation

4.1 Specific Disclosure Laws or Regulations

The Regulation 2019/876 (CRR2) – which was published on 7 June 2019 in the *Official Journal of the EU* – is an amendment to the former Capital Requirements Regulation 575/2013 (CRR). Many of the essential changes introduced by CRR2 are part of the Basel III standards. As part of the framework introduced in CRR2, the frequency and content of required disclosures depends on the classification of each institution as a large institution, small or non-complex institution or other institution as defined by the Regulation. CRR2 contains less onerous reporting requirements for smaller institutions and reduces the administrative burden for them in the form of targeted simplifications with respect to disclosure requirements.

The disclosure requirements of exposures to securitisation positions is considerable for institutions evaluating risk-weighted exposure amounts. The CRR2 requires sufficiently comprehensive information for both trading book and non-trading book activities. Institutions shall disclose, among other matters, information on behalf of their (synthetic) securitisation and re-securitisation activities, their role in securitisation and re-securitisation transactions, their use of the “simple, transparent and standardised securitisation” as defined in CRR2 and the extent to which they use securitisation transactions for transferring the credit risk of exposures to third parties. They shall also disclose the carrying amount of securitisation exposures, for which they act as originator, sponsor or investor. The information is essential for investors for conducting risk analysis and due diligence of the risk profile of a securitisation position and for interpreting credit quality and performance of the respective underlying exposures. Only a limited number of the provisions of the CRR2 entered into force on 27 June 2019, with most of them becoming effective in June 2021.

Pursuant to the EU regulation on credit rating agencies, information on the credit quality, the performance of the underlying exposures of the securitisation transaction, the cash flows and any relevant collateral in terms of the transaction as well as any other necessary information must be jointly published by the issuer, the originator and the sponsor.

Similar disclosure requirements stipulate the Regulation for Securitisations (STS Regulation), which entered into force on 1 January 2019. The regulation applies to all securitisations as well as to the “simple, transparent and standardised” securitisation type for which it contains a comprehensive framework. Generally, the STS criteria are met if the following are complied with:

- the relevant exposures are acquired by the SPE through a true sale or an assignment or a transfer with the same legal effect (ie, simplicity);
- the originator, sponsor and SPE have provided historical data on default and loss performance to investors – for example, cash flow model (ie, transparency); and
- the risk-retention requirements are fulfilled by the originator, sponsor and SPE (ie, standardisation).

The STS Regulation stipulates the importance of a well-developed and comprehensive information system so that (potential) investors easily get access to all relevant information about the respective transactions and securitisations. The originator, the sponsor and the SPE should, therefore, provide data concerning the underlying exposure, the underlying transaction documentation (eg, the asset sale agreement for true sale securitisation) and the investor reports of credit quality and performance of the underlying exposure, not only to the investors, but also to the competent authorities and upon request to potential investors.

The commitment of providing information on securitisations through the securitisation register (“securitisation repository”) to grant access to investors to the relevant data is particularly essential for the investors to be able to exercise their due diligence in a single and supervised source. This securitisation register should be authorised and supervised by the European Securities and Market Authority (ESMA). ESMA is obliged to maintain on its website a list of all securitisations disclosed by the originators and sponsors, if they are convinced that the requirements for an STS notification, as set out in the STS Regulation, are met.

Apart from the STS Regulation, the Austrian Standardised Securitisation Enforcement Act (STS Act) – which entered into force on 1 January 2019 – is another specific disclosure law relating to securitisation, though at national level, as it includes administrative penalties for non-compliance with disclosure obligations under the STS Regulation. Furthermore, the STS Act sets out that the Austrian Financial Market Authority (FMA) is the responsible institution for monitoring compliance with the provisions of STS Act and the STS Regulation by the parties involved in securitisation and that it has extensive competence in this regard.

Attention should also be paid to the technical standards on disclosure issued by the ESMA under the STS Regulation, which concern, for instance, information on significant events affecting the securitisation (eg, material changes in its structural features).

4.2 General Disclosure Laws or Regulations

As defined under EU legislation, asset-backed securities are not offered to the public or retail investors, but only to qualified investors. Due to that, no corresponding key information document is required.

The Prospectus Regulation (Regulation (EU) 2017/1129 of the European Parliament and the Council), which came into force in July 2019, enables an easier access to the capital market especially for small and medium-sized enterprises.

Asset-backed securities placed with institutional investors, as defined in the STS Regulation – eg, credit institutes or insurance enterprises – need to fulfil the transparency requirements of Article 7 of such regulation. The originator, sponsor and SPE of a securitisation transaction has to make at least the following information available:

- information on the underlying exposures on a quarterly basis, or in the case of ABCP information on the underlying receivables or credit claims on a monthly basis;
- all underlying documentation that is essential for the understanding of the transaction;
- in the case of STS securitisations, the STS notification referred to in Article 27;
- quarterly investor reports, or, in the case of ABCP, monthly investor reports; and
- any inside information relating to the securitisation the participants are obliged to make public.

4.3 Credit Risk Retention

Credit risk retention is – with respect to the importance of protecting investors against credit risks – a ubiquitous issue at the European level and is required to be made by an originator, sponsor or original lender. Previously regulated mainly by the Capital Requirements Regulation, the STS Regulation provides new provisions for credit-risk retention. The STS Regulation sets out that an investor may only accept the transfer of the credit risk in terms of securitisation positions if the originator or sponsor or the original lender of the securitised exposures has explicitly confirmed that it will retain, on an ongoing basis, a material net economic interest in the credit risk of not less than 5%.

In addition, the STS Regulation states that the material net economic interest should not be split among different types of holders and not be subjected to credit risk mitigation or hedging. It also demonstrates under which conditions a retention of a material net economic interest of not less than 5% is met. For instance, in the case of revolving securitisations or securitisations of revolving exposures, the retention of the originator’s interest is not less than 5% of the nominal value of each of the

securitised exposures; further, in the event of the retention of a “first loss exposure” of not less than 5% of every securitised exposure within the securitisation.

Originators must ensure that the performance of the assets to be transferred to the SPE is not significantly lower than the comparable assets on the balance sheet of the originator (the prohibition on adverse selection). According to the STS Act, the breach of such obligation is sanctioned by the FMA.

Besides the STS Regulation, there are a number of other provisions with regard to credit risk retentions, such as the Commission Delegated Regulation (625/2014) of 13 March 2014.

In accordance with the STS Regulation, the European Banking Authority (EBA) published a draft of regulatory technical standards to provide clarity on the risk retention requirements. The draft will guarantee that some of the rules of the Commission Delegated Regulation continue to apply. However, in comparison to the aforementioned regulation, significant changes can be observed and new provisions have been added. The new draft includes rules concerning the measurement of the level of retention, the prohibition of hedging the retained interest and the modalities of retaining risk. Furthermore, it includes new approaches with respect to the disclosure of the retained material data to investors, the prohibition on adverse selection under the STS Regulation and other aspects affecting risk retention for the sake of clarity.

The Austrian Banking Act states that if a credit institution does not meet the credit risk retention requirements, this non-compliance may result in a financial sanction of up to EUR150,000. Under the STS Act, a fine may be imposed against the originators’ or sponsors’ representatives and against the persons responsible for an original lender of up to EUR5 million or up to twice the amount of the advantage derived from the infringement, if such amount can be quantified.

4.4 Periodic Reporting

Pursuant to Article 7 of the STS Regulation, the originator, sponsor and the SPE must provide holders of a securitisation position, the competent authorities and upon request the potential investors with information such as on the underlying exposures on a quarterly basis (in the case of asset-backed commercial paper programme information on the underlying receivables or credit claims on a monthly basis), all underlying documentation regarding the transaction (including a detailed description of priority of payments of the securitisation), quarterly (or monthly in the case of an asset-backed commercial paper programme) investor reports and any inside information and significant events relating to the securitisation. The STS Act defines that a financial sanction of up to EUR5 million or up to

twice the amount of the advantage derived from the violation (to the extent that this can be quantified) may be imposed.

The CRR2 provides for certain disclosure requirements, which apply to originators, sponsors or original lenders to the advantage of the investors. The provisions primarily relate to their commitment to maintain the net economic interest in the securitisation, the relevant data on the credit quality and to the performance of the respective underlying exposures, cash flows and collateral supporting a securitisation exposure. In addition, they are obliged to disclose any other important information in order to carry out comprehensive stress tests on the cash flows.

Reporting requirements are also included in the Implementing Technical Standards of EBA (ITS) on supervisory reporting with respect to information on securitisations. Its aim is to implement standardised reporting guidelines (eg, definitions, frequencies and uniform formats) for guaranteeing fair competition and for giving supervisors the opportunity to evaluate risks across the EU. The ITS includes provisions about reporting of own-funds and capital requirements, reporting on large exposures and reporting on liquidity and stable funding as well as reporting rules on securitisation exposures.

Furthermore, the Austrian Banking Act requires banks operating in Austria to report securitisations and related risk information on a quarterly basis to the central credit registry (*Zentralkreditregister*) of the Austrian National Bank (*Österreichische Nationalbank*).

4.5 Activities of Rating Agencies (RAs)

Credit rating agencies (CRAs) play a key role for making relevant data available to investors and have the task to rate securities. Although their legislative framework consists mainly of a regulation on CRAs and of amending regulations on CRAs (CRA Regulation), there are also delegated acts by the European Commission and technical standards by the ESMA, as the latter-mentioned institution is the single supervisor of CRAs operating in the European Union.

The CRA Regulation includes multiple provisions emphasising the importance for the CRAs of being independent, objective and of adequate quality in order to prevent conflicts of interest when CRAs issue credit ratings. Additionally, the CRA regulation contains requirements for issuers, originators and sponsors: for the purpose of remaining independent, the regulation states that it would be appropriate to oblige issuers to appoint at least two different CRAs for credit ratings.

Pursuant to the CRA Regulation, entities using credit ratings must make their own credit risk assessment and cannot solely rely on credit ratings in order to reduce over-reliance. For

this purpose, entities should not use the credit ratings as the sole parameter for evaluating the creditworthiness of different investments. Furthermore, the Austrian National Regulation of the Austrian Financial Market Authority (*Kreditinstitute-Risikomanagementverordnung*, KI-RMV), does not allow an approach for credit risk assessment which is only based on external credit assessments.

Operating credit ratings in the EU requires the registration as a CRA. According to ESMA, CRAs from non-EU countries, which have the intention that its ratings are used in the EU, require either a certification or an endorsement. Otherwise, they risk being fined by ESMA. It is also possible that the ESMA imposes other supervisory measures if an entity conducts credit-rating activities without registration.

As stated in the CRA regulation, CRAs should make investors aware of the data on the probability of default of credit ratings and rating outlooks. CRAs are not allowed to offer consultancy or advisory services and have to comply with several disclosure obligations (apart from the mandatory warning of a probable default of a credit rating). They are required to reveal data about their rating assumptions and their methodologies, which have to be reviewed regularly with regard to their adequacy.

ESMA – as the exclusive supervisor of CRAs in the EU – may impose fines in the case of an infringement of up to EUR750,000. Together with the member states, ESMA is required to inform the public about imposed penalties (if appropriate and proportionate). It is also possible that a civil liability arises from certain infringements under the CRA Regulation. If this is the case, an investor or issuer may claim damages due to that infringement by the CRA.

4.6 Treatment of Securitisation in Financial Entities

The CRR2 provides for capital and more rigorous liquidity requirements rules for banks and other institutions within the scope of CRR2. In comparison to the former CRR, additional requirements concerning the leverage ratio were added for all institutions under the CRR (3% of the core capital). Further, it stipulates that institutions must apply either the standardised approach, which allows more opportunities in terms of diversification, or the internal ratings-based approach (IRB approach) to calculate their risk-weighted exposure amounts for the purpose of capital adequacy requirements and to cover a particular percentage of it with own means (*Eigenmittelunterlegung*).

However, the use of the IRB approach to calculate the minimum capital requirements for credit risk requires the approval by the competent authority's permission of the approach. In the case of Austria, the national supervisory authority is the FMA,

which is responsible for monitoring the application of internal approaches. In addition, the FMA is responsible for making a meaningful comparison of the quality of the approaches and methods used by banks to determine credit and market risk, and for examining significant aspects. If the FMA determines that a bank's capital adequacy requirements are underestimated, appropriate measures must be taken by the bank.

Pursuant to the KI-RMV (*Kreditinstitute-Risikomanagementverordnung*), banks in Austria are obliged to record and manage securitisation risk using appropriate and adequate principles and procedures. Furthermore, the economic substance of the securitisation has to be fully reflected in the risk assessment and the management decisions of the banks. Banks acting as originators of revolving securitisations with early repayment clauses must have liquidity plans to consider the effects of repayments. In addition, banks must prepare stress tests for liquidity positions and risk-mitigation factors, which should take into account off-balance-sheet items and other contingent liabilities of SPEs. Furthermore, it is required that the assumptions, on which basis financing position decisions are made, must be reviewed regularly and at least annually.

4.7 Use of Derivatives

According to the STS Regulation, originators, sponsors and original lenders can comply with their obligation to mitigate the interest rate risk and currency risk arising from the STS securitisation by entering into derivative contracts. However, the SPE shall only enter into derivative contracts for the purpose of hedging interest rate or currency risk. In addition, it must ensure that the pool of underlying exposures does not comprise derivatives as derivatives increase the complexity of both the transaction and the risk and due diligence analysis carried out by the investor. Those derivatives have to be documented under common standards. Moreover, any interest payments under an STS securitisation should not reference complex formulas or derivatives and must be based on market interest rates or generally used sectoral rates reflecting the refinancing costs.

It has to be considered that in synthetic securitisations banks use derivative contracts to transfer the credit risk. As this implies an additional counterparty credit risk, the STS criteria should not allow synthetic transactions. The EBA has published a draft report on the STS framework for synthetic securitisation in form of a discussion paper in September 2019.

According to the STS Act, a fine up to EUR5 million may be imposed in the event of non-compliance with the provisions regarding derivatives under the STS Regulation.

4.8 Specific Accounting Rules

The matter is not relevant in this jurisdiction.

4.9 Investor Protection

The due diligence requirements provisions for investors, formerly included in the Capital Requirements Regulation, are stipulated in Article 5 of the STS Regulation and sets out the minimum standards of due diligence measures for investors.

Prior to investing in securitisation positions, the investor shall perform a careful and comprehensive due diligence in order to ensure that the risks arising from the securitisation position are adequately valued. The due diligence assessments from investors other than the originator, sponsor or original lender, has to comprise of at least the respective risk characteristics of the relevant securitisation position and of the underlying exposures, the textural characteristics as well as the approaches for addressing the question with respect to the compliance of that securitisation with the requirements set out in the STS Regulation. This requires comprehensive and sound knowledge of the securitised exposures, such as information on the exposure type, proportion of overdue loans, collateral type and occupancy and default rates. Subsequently, there is the requirement to monitor on an ongoing basis and in a timely manner information on the exposures underlying the securitisation positions, especially regarding material changes.

Violations of these provisions may lead to supervisory sanctions by the FMA in the form of increased own funds requirements. Institutions must demonstrate to the competent authorities (eg, the FMA in Austria) for each of their securitisation positions the fulfilment of the minimum standards, which relates to the comprehensive and thorough understanding of each securitisation position and implementation of written procedures appropriate to their risk profiles and, where relevant, to their trading book and non-trading book.

4.10 Banks Securitising Financial Assets

There is no special law in Austria specifically relating to securitisation – except for the STS Act, which came into force on 1 January 2019 and which sets out those provisions necessary for the effectiveness of the STS Regulation.

In addition, the STS Regulation sets out provisions containing due diligence obligations for investors and risk retention requirements of parties involved in a securitisation and transparency requirements (as outlined in **4.1 Specific Disclosure Laws or Regulations**).

4.11 SPEs or Other Entities

There are no special laws that apply to the form of SPEs accomplishing securitisations in Austria. As mentioned above, the SPE may be established as, for example, a limited liability company (*Gesellschaft mit beschränkter Haftung*).

In general, the main participants involved in a securitisation transaction are the SPE, the originator, the servicer (which carries out the ongoing management and collection of the receivables), the investor and a trustee. The trustee may, among others, act as a paying agent between the servicer and the investors; in principle, the trustee monitors the orderliness of the transaction and the business activities of the SPE and servicer on behalf of the investors. If problems occur in the transaction (eg, defaults), the trustee will particularly monitor the obligations and performance of all parties relating to the securities issued. A trust construction may also be created by the involvement of a security trustee, who solely represents the interests of the investors; in this case, all claims resulting from the receivables portfolio (including ancillary rights) are transferred by the SPE to a security trustee to protect the investors against the SPE's possible insolvency.

In practice, the bankruptcy-remote transfer of the receivables (purchased by the SPE from the originator) to the security trustee can be agreed upon in a security trust agreement between the SPE and the security trustee. Regarding the bankruptcy remoteness of an SPE, it is necessary for the SPE to be isolated from the originator.

4.12 Activities Avoided by SPEs or Other Securitisation Entities

In Austria, there is no specific legislation which applies to activities avoided by SPEs or other securitisation entities. Parties involved in a securitisation are regulated under different EU regulations and other related acts. This means that the relevant restrictions derive from EU legislation. In order to mitigate risks involved in securitisation transactions, there are certain requirements at the European level which relate to the due diligence assessment of risks by investors and disclosure obligations by the originator, sponsor and original lender. As credit risks may arise in a securitisation transaction, credit enhancement measures can be taken by the parties involved.

4.13 Material Forms of Credit Enhancement

Various credit enhancements techniques are provided in order to mitigate credit risk within securitisation transactions. Prior to the credit risk distribution to the investors, either internal credit enhancements within the pool of receivables or external credit enhancements – provided by third parties – can be deployed.

The most common forms and techniques of internal credit enhancement are the following:

- tranching/subordination of securities – the risk of the collateral is distributed among different tranches that match different investor risk profiles (senior securities will be repaid

first and have therefore a priority position in comparison to junior securities);

- over-collateralisation – the portfolio transferred to the SPE are of greater nominal value than that of the bonds issued to the investors;
- excess spread – this technique can be used to cover credit risks if necessary (eg, if the interest payments to the investors are lower than the sum of the individual interest payments of the debtors).

The most common forms of external credit enhancement are:

- (i) guarantees from third parties (eg, guarantor guarantees to compensate for losses arising from credit risks up to a certain amount); (ii) letters of credit; or (iii) surety bonds (a type of insurance policy that reimburse the issuer for any losses).

4.14 Participation of Government-Sponsored Entities

There are no special rules regulating the sale or collection of receivables from governmental entities. However, regarding non-assignment clauses, public sectors are treated differently than private sector firms. It should be noted that, under Austrian law, non-assignment clauses made between private sector firms are not enforceable, but indemnities can incur. On the contrary, non-assignment clauses made between a legal person under public law (or an institution established by it) and an applicant for subsidies are enforceable; this also applies if an institution acts in the name of and for the account of a legal person governed by public law.

4.15 Entities Investing in Securitisation

Typical entities investing in securitisation are financial institutions as well as banks, insurance companies and pension funds. The investor as one of the main involved parties in the securitisation transaction purchases bonds or assumes only the credit risks that are transferred by means of the various tranches in a securitisation transaction.

5. Documentation

5.1 Bankruptcy-Remote Transfers

As already outlined in 1.1 *Insolvency Laws* and 1.3 *Transfer of Financial Assets*, a true sale requires a receivables purchase agreement (title of transfer) between the originator and the SPE, and an act of transfer that effects the transfer of the claim (mode of transfer). The consent or notification of the debtor is not a requirement for the effectiveness of the assignment. Conversely, standardised contracts of the International Swaps and Derivatives Association (ISDA) can be used for the documentation of synthetic sales of receivables.

The SPE's right of ownership to the purchased assets creates a right of segregation (*Aussonderungsrecht*) and ensures that the receivables will not form part of the bankruptcy assets of the originator. In order to qualify for segregation, it must be ensured that the receivables of the originator are effectively purchased by the SPE. This is the case in a true sale transaction as the ownership of the receivables, including the credit risk, passes to the SPE. The isolation of the originator's financial assets from those of the SPE also requires that the SPE is separated from the originator as a legal person.

5.2 Principal Warranties

In securitisation transactions, representations and warranties relate especially to the accuracy and enforceability of the claim. The assignor is typically liable for the accuracy (*Richtigkeit*) and enforceability (*Einbringlichkeit*) of the claim. Accuracy of the claim means that there are no defects of title (*Rechtsmängel*). The claim must exist and be free from objections. Warranty claims (*Gewährleistungsansprüche*) expire by law within two years as of knowledge of the defect of title. In the case of warranty, supplementary performance (*Nacherfüllung*) – eg, by eliminating objections – by law takes precedence over a claim to price reduction and conversion (if the claim is not enforceable).

In addition, for limiting the risk associated with the originator's insolvency, a netting agreement is typically concluded in a framework agreement foreseeing that in the insolvency of the originator, all mutual claims between the SPE and the originator are converted into a net claim. As outlined in 4.11 *SPEs or Other Entities*, a security trustee construction can be created by a security trustee agreement to protect the investors against the SPE's possible insolvency.

5.3 Principal Perfection Provisions

Please see 5.1 *Bankruptcy-Remote Transfers*.

5.4 Principal Covenants

Please see 5.1 *Bankruptcy-Remote Transfers*.

5.5 Principal Servicing Provisions

Please see 5.1 *Bankruptcy-Remote Transfers*.

5.6 Principal Defaults

In case of default, interest payments may occur in addition, as regulated by law or agreed among the parties.

5.7 Principal Indemnities

Additionally to warranty claims, there could arise indemnity claims in case of fault.

5.8 Other Principal Matters

Please see 5.1 *Bankruptcy-Remote Transfers*.

6. Enforcement

6.1 Other Enforcements

The contracting parties of an assignment of claims should ensure that the claim is highly personal and that there are no contractual or statutory prohibitions of assignment. Besides that, claims under Austrian law may be – in general – assigned effectively. However, contractual non-assignment clauses are not always enforceable as the enforceability of such clauses also depends on the contracting parties. Non-assignment clauses made between entrepreneurs are not enforceable. This is due to the goal of ensuring the marketability of claims since contractual assignment prohibitions with absolute effect would lead to economic disadvantages (eg, there would be no possibility for entities of securing claims by assignment).

To the contrary, contractual assignment prohibitions between consumers or between consumers and companies are enforceable. The non-assignment clause shall be arranged individually between the parties and shall not be grossly disadvantageous for any of the signing parties. A breach of a non-assignment clause agreed between a consumer and an entrepreneur makes the assignment of receivables invalid unless the party benefiting from the non-assignment clause consents to the assignment or fails to raise objections based on the non-assignment clause.

A breach of the Austrian principle of banking secrecy can also effect the invalidity of a receivables purchase agreement. Under the Austrian Banking Act, credit institutions and SPEs may not disclose banking secrecy-related issues that have been entrusted or made accessible to them exclusively on the basis of business relations with customers.

Notwithstanding this fundamental rule, there are certain exemptions from the Austrian principle of banking secrecy. When assigning claims arising from a loan agreement, a bank has to comply with banking secrecy obligations. There is a violation of the principle of banking secrecy if, for instance, the bank assigns without the customer's consent non-awarded or unacknowledged credit claims to an assignee who is not subject to banking secrecy and if the assignment has no effect of pursuing specially protected interests recognised under the Austrian Banking Act. Instead of being effective, the assignment would thus be considered invalid by the courts.

Additionally, ancillary rights in conjunction with the assigned claim, such as suretyship, are automatically transferred to the purchaser of the claim. However, the miscellaneous ancillary rights have to be considered separately as certain ones nonetheless require particular prerequisites for a transfer to the purchaser:

- the guarantee is not automatically transferred to the assignee – a clause in the underlying receivables purchase agreement providing for an assignment of guarantees is necessary;
- if the assigned claim is secured by a mortgage, the registration of the transfer of the mortgage in the land register is inevitable to effect the transfer of the mortgage (with the secured claim) to the assignee.

Due to the complexity and the various ways of transaction structures, entities should consult legal experts as scenarios can occur that may jeopardise the enforcement of the receivable. Potential risks for the enforcement are, for instance, default probability, breach of contract, considerable financial difficulties of the debtor, or limitation of the claim. The statute of limitations applies typically three years after the due date of the claim, unless there are reasons for an interruption of the limitation period – eg, an action by the creditor.

6.2 Effectiveness of Overall Enforcement Regime

Please see 6.1 Other Enforcements.

7. Roles and Responsibilities of the Parties

7.1 Issuers

The issuer in a securitisation transaction is the SPE, which is established only for the specific purpose to conclude securitisation transactions. The SPE purchases as a first step a defined pool of receivables and pays the corresponding amount of financial funds to the originator. The SPE then structures the risks and issues the assets to investors. In a true sale securitisation as the traditional form of a securitisation transaction, the ownership of the claim is transferred from the originator to the SPE and the assigned risks to the SPE can be passed on to the investors by issuing bonds that are collateralised by the receivables (ABS).

7.2 Sponsors

According to the STS Regulation, a “sponsor” means a credit institution, whether located in the EU or not (as defined in the CRR), or an investment firm as defined in Directive 2014/65/EU, other than an originator, that establishes and manages an asset-backed commercial paper programme or other securitisation that purchases exposures from third-party entities, or establishes an asset-backed commercial paper programme or other securitisation that purchases exposures from third-party entities and delegates the day-to-day active portfolio management involved in that securitisation to an entity authorised to perform such activity in line with EU law.

This means that the sponsor in a securitisation transaction is responsible for setting up the SPE and cannot be the originator under the STS Regulation. The sponsor sets up the securitisation programme under which third-party exposures are purchased and may decide (as well as the originator) to hedge against unfavourable interest rate and currency exchange movements.

7.3 Underwriters and Placement Agents

The typical underwriters or placement agents are financial institutions and investment banks and contribute in structuring the transaction by analysing investor demand. They provide guidance on structuring in an efficient and cost-effective manner and essentially assist the SPE by offering securities to investors who may be interested in purchasing the SPE's securities for the tranches of the assets that are sold to investors. This means that underwriters serve as intermediaries between the acting parties.

7.4 Servicers

The servicer is appointed by the SPE to collect interest and principal payments on the underlying loans. Furthermore, the originator usually acts as servicer and monitors the rating and performance of the other participants.

7.5 Investors

The investors of a securitisation are often insurance companies, pension funds or banks and assume or hold the risks of a securitisation. Investors acquire bonds and pay, in return, the corresponding purchase price as outlined in **4.9 Investor Protection**, investors are subject to due diligence requirements to evaluate the risks arising from securitisation transactions.

7.6 Trustees

The trustee controls the disbursement of cash flow with regard to the investors, monitors the proper conduct of the transaction, oversees the business activities of the SPE and servicer on behalf of the investors, and safeguards the investor's rights in general. Acting as a paying agent between the servicer and investors can be an additional assignment of a trustee.

8. Synthetic Securitisations

8.1 Synthetic Securitisation

Apart from the transfer of receivables in the form of a true sale transaction, a second option is the transfer of risks. The so-called synthetic securitisation is thus another permitted business objective of an SPE. While in a true sale securitisation the ownership of the assets is transferred from the originator to the SPE, in a synthetic securitisation solely the credit or default risk associated with the underlying assets is transferred to the SPE and to investors. This means that, without changing the ownership structure, a synthetic transaction allows the originator to

transfer economic risk though the assets remain nonetheless on the originator's balance sheet. The risk is transferred by means of guarantees or derivative contracts, which serve as hedging instruments (hedge).

The answer to the question of which form of securitisation transaction shall be chosen depends mainly on the objectives of the originator. If the originator aims to enhance the balance sheet without intending refinancing, the synthetic securitisation fits well, as numerous advantages are related to this type of securitisation. Besides the higher flexibility and the generally fast implementation in comparison to a true-sale securitisation transaction, the legal and administrative costs are typically significantly lower than those in an outright sale. In general, the EBA emphasises the potential positive impact of STS synthetic products on the financial market and on the economy in its draft report from 23 September 2019.

The derivatives – by which the credit risks are transferred – relate mostly to credit default swaps (CDS) and credit-linked notes (CLN). Under the CDS (unfunded), the SPE is responsible for the losses and agrees to refund potential losses if a specified credit event (eg, borrower default) occurs. In return, the originator generates a premium payment to the SPE. Via the issuance of funded or unfunded securities, the SPE transfers the credit risk to the investors. If funded CLN are issued, the CLN are repaid in part within a defined period in advance (even if a credit event does not occur). Upon occurrence of a credit event on the relevant exposure, the SPE uses the returns from such investments to repay its debts towards the originator.

At European level, there are various provisions comprising the application of and the handling with synthetic securitisation transactions. Provisions on synthetic securitisation relating to capital adequacy and risk management requirements are included under the CRR2. In addition, the STS Regulation states that, due to the additional counterparty credit risk and complexity relating to the derivative contract, the STS criteria, as set out further above, shall not allow synthetic securitisation, which means that this form is still excepted from the general STS framework. The STS Regulation called on the EBA to publish a report on the feasibility of a specific framework for simple, transparent and standardised synthetic securitisation. On 24 September 2019, a Draft Report on STS Framework for Synthetic Securitisation was finally published by the EBA. Based on this discussion paper, the European Commission will potentially adopt a draft of legislation concerning this matter in due course. The draft report sets out a list of STS criteria similar to the ones for traditional securitisation transactions, but with appropriate adaptations in certain fields. It includes specific provisions with regard to eligible protection contracts, counterparties and col-

lateral and other features to ensure consistency and stability in the fields of synthetic securitisation transactions.

8.2 Engagement of Issuers/Originators

Please see **8.1 Synthetic Securitisation**.

8.3 Regulation

Synthetic securitisations in Austria are governed by the CRR2. Such securitisations are currently not applicable for STS securitisations. That is why in September 2019 the EBA started a consultation process regarding synthetic STS securitisations.

8.4 Principal Laws and Regulations

Please see **8.3 Regulation**.

8.5 Principal Structures

Please see **8.1 Synthetic Securitisation**.

8.6 Regulatory Capital Effect

No response provided.

9. Specific Asset Types

9.1 Common Financial Assets

Austrian securitisations include a wide range of assets. Most common are receivables from bank loans, SME loans as well as trade receivables. Synthetic sales and true sales of receivables are more common in Austria compared to the German market where covered bonds have a strong standing.

9.2 Common Structures

The European Central Bank (ECB) implemented loan level data reporting requirements for asset-backed securities (ABSs) as part of the Eurosystem's collateral framework. The loan level templates are inter alia available for SME loans.

AUSTRIA LAW AND PRACTICE

Contributed by: Markus Fellner and Florian Kranebitter, Fellner Wratzfeld & Partners

Fellner Wratzfeld & Partners has a team of more than 130 highly qualified legal personnel. The firm's major fields of specialisation include banking and finance, corporate mergers and acquisitions, real estate, infrastructure and procurement law, changes of legal form, reorganisation and restructuring. Fellner Wratzfeld & Partners (fwp) advises renowned credit institutions and financial services providers on financing pro-

jects, representing mainly Austrian and international private companies but also has clients from the public sector. The firm's expertise has proven its worth repeatedly, not only in connection with project and acquisition financing, but also in regard to financing company reorganisation; fwp are also able to draw upon substantial experience gained in the financing of complex consortia in the last few years.

Authors



Markus Fellner was admitted to the Austrian bar in 1998 and has been a partner at Fellner Wratzfeld & Partners since 1999, now heading the firm's banking and finance practice group. He specialises in banking and finance, insolvency law and restructuring, corporate mergers and acquisitions, and dispute resolution. Markus has published a considerable number of articles and essays on topics related to his areas of expertise, including capital maintenance rules in Austria, mergers and acquisitions, and business restructuring and insolvency. He speaks German, English and Italian.



Florian Kranebitter is a partner specialising in banking and finance, corporate mergers and acquisitions, insolvency law and restructuring, as well as antitrust and competition law. He is currently working on several distressed and non-distressed (re)financings, both nationwide and cross-border. Florian, who is member of the International Bar Association, was admitted to the Austrian Bar in 2004 and has an LLM degree from the University of California as well as a Magister Juris degree from the University of Vienna.

Fellner Wratzfeld & Partner Rechtsanwälte GmbH

A-1010 Vienna, Schottenring 12

Tel: +43 (1) 537 70 0

Fax: +43 (1) 537 70 70

Email: office@fwp.at

Web: www.fwp.at



**fellner
wratzfeld
partner**